HOUSE No. 1064

By Mr. O'Brien of Kingston, petition of Thomas J. O'Brien relative to establishing a board of early education and care. Education.

The Commonwealth of Massachusetts

In the Year Two Thousand and Five.

AN ACT ESTABLISHING EARLY CHILDHOOD EDUCATION FOR ALL.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- 1 SECTION 1. Chapter 15 of the Massachusetts General Laws, as
- 2 appearing in the 2002 Official Edition, is hereby amended by
- 3 inserting after section 1E, the following new section:—
- 4 Section 1EE. There shall be established a board of early educa-
- 5 tion and care, which shall consist of the secretary of the executive
- 6 office of health and human services, the commissioner of the
- 7 department of education, the chancellor of higher education, one
- 8 representative of business or industry selected by the governor
- 9 with a demonstrated commitment to early education and care, one
- 10 representative of a labor union with a demonstrated commitment
- 11 to early education and care, a parent and consumer of early educa-
- 12 tion and care services, a provider of early education and care serv-
- 13 ices, one early education and care teacher and one additional
- 14 member selected by the governor. In making such selections, the
- 15 governor shall seek to appoint persons who are from geographi-
- 16 cally diverse regions of the commonwealth, who are familiar with
- 17 the differing interests, perspectives and needs of urban, rural and
- 18 suburban regions, and who reflect the ethnic and racial diversity
- 19 of the Commonwealth's young children. Each of the members
- 20 chosen must have a demonstrated commitment to early education.
- 21 No appointive member of said board shall be employed by or
- 22 receive regular compensation from the department of early educa-
- 23 tion and care. The governor shall appoint the chairperson of the

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board. The board shall meet not fewer than ten times annually at the call of the chairman.

The board of early education and care shall by a two-thirds vote of all its members appoint a commissioner of early education and care, in this chapter called the commissioner of early education and care, and may in its discretion by majority vote of all its members remove him. He shall be the secretary to the board and its chief executive officer. The commissioner shall receive a salary to be determined by the board of early education and care.

There shall be established an early education and care advisory council, hereinafter referred to as the council, to advise the board of early education and care. The council shall be composed of no more than 15 members who shall be recommended by the commissioner and appointed by the board, and who shall have a demonstrated commitment to early education and child care. In making the appointments to the council, the board shall include at least one representative from each of the following: a private non-profit early education and care program; head start; a public school; and a non-public school, and shall ensure authentic consultation and representation by consumers and providers of early education and care in the creation and administration of the new system.

1 SECTION 2. Within 6 months of the passage of this act, the early education and care advisory council created pursuant to section one of this act shall submit a plan to elevate, consolidate, streamline and coordinate publicly funded early education and care administration and functions. Said plan shall include strategies, recommendations and methods to: (1) coordinate and maximize resources and public funding streams for early education and care, including but not limited to funding administered by the office of child care services and the department of education in 10 order to improve effectiveness, avoid duplication of effort, reduce barriers to access and to provide flexible services that meet the diverse needs of children and families; (2) ensure regulatory, 13 funding and administrative alignment, including, but not limited 14 to streamlining administrative paperwork and addressing inconsis-15 tencies and conflicts in subsidy eligibility criteria, sliding-fee 16 scales, reimbursement rates, services, regulations, and policies

17 among publicly funded agencies; (3) strengthen consumer educa-18 tion and accessibility to existing and new early education and care resources; (4) create a single application form that can be used 20 across early education and care programs for all families seeking 21 financial assistance, yet maintain multiple points-of-entry to 22 ensure maximum access for families; (5) create an effective data 23 collection system to support the necessary functions of a consolidated system of early education and care to enable accurate evaluation of its impact on student learning; (6) establish statewide school readiness assessment, goals/indicators for children, and guidelines to ensure accountability and consistent operation across 27 communities; and (7) develop a workforce development system designed to support the education, training and compensation of the early education and care workforce. The advisory council shall submit the plan together with any drafts of legislation necessary to 31 carry such recommendations into effect, by filing the same with 33 the board of early education and care, the governor, the secretary 34 for administration and finance, and the house and senate committees on ways and means, the clerks of the Senate and House of 36 Representatives, and the joint committee on education, arts and 37 humanities.

- SECTION 3. Section 1E of chapter 15 of the Massachusetts
 General Laws, as appearing in the 2002 Official Edition, is hereby
 amended by inserting after the word "education," in line 4, the
 following new phrase: "the commissioner of early education and
 care" and is further amended by striking the word "five" in line 8
 and inserting in its place thereof the word "four".
- SECTION 4. Section 1G of chapter 15 of the Massachusetts
 General Laws, as appearing in the 2002 Official Edition, is hereby
 amended by striking in line two the phrase "early childhood education" and is further amended by striking paragraph seven, lines
 thirty-six through thirty-eight inclusive.
- SECTION 5. Section 4 of chapter 15A of the Massachusetts
 General Laws, as most recently amended, is hereby amended by
 striking the first sentence and inserting in place thereof the
 following:— The board of higher education, hereinafter referred

- 5 to as the board, shall be composed of 11 voting members, con-
- 6 sisting of the commissioner of education, ex officio, the commis-
- 7 sioner of early education and care, ex officio, and 6 members
- 8 appointed by the governor reflecting regional geographic repre-
- 9 sentation, and 3 members chosen to represent public institutions
- 10 of higher education.